Message Text

CONFIDENTIAL

PAGE 01 KHARTO 01564 01 OF 04 082356Z ACTION AF-10

INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 TRSE-00 OMB-01 EB-08 AID-05 /113 W

-----065132 090005Z/61

R 080654Z APR 78

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC 7025

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BANGUI

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY DJIBOUTI

AMEMBASSY JIDDA

AMEMBASSY KINSHASA

AMEMBASSY KUWAIT

AMEMBASSY LONDON

AMEMBASSY MOGADISCIO

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NDJAMENA

AMEMBASSY PARIS

AMEMBASSY SANA

AMEMBASSY TRIPOLI

USMISSION USUN NEW YORK

CINCEUR VAIHINGEN GER

DIA WASHDC

C O N F I D E N T I A L SECTION 1 OF 4 KHARTOUM 1564

CINCEUR FOR POLAD

E.O. 11652: GDS

TAGSC PGOV, PINT, PEPR, EFIN, SU

SUBJ: SITUATION IN SUDAN - JAN-MARCH 1978

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KHARTO 01564 01 OF 04 082356Z

REF: KHARTOUM 298

SUMMARY: DURING FIRST QUARTER OF 1978 SUDAN HELD FIRST ELECTIONS FOR THE NATIONAL AND REGIONAL ASSEMBLIES SINCE AMNESTY-RECONCILIATION PROGRAMS BROUGHT OPPOSITION POLITICIANS BACK FROM EXILE OR PRISON. DESPITE ONE-PARTY SYSTEM, FAIRLY DEMOCRATIC ELECTIONS RESULTED IN MORE

ACTIVIST, ANTI-REGIME ASSEMBLY WHICH IS, HOWEVER, STILL CONTROLLED BY LEADERSHIP SELECTED BY NIMEIRI. SADIQ AL-MAHDI WAS TALKED INTO UNEASY AND BICKERING COLLABORATION WITH NIMEIRI WHO TURNED OUT TO HAVE RETAINED REAL CONTROL OF SUDANGOV AFTER ALL; MOSELM BROTHER HASSAN TURABI ACCEPTED RECONCILIATION WITH CYNICAL TOLERANCE AND EVEN HUSSEIN AL-HINDI IN LONDON, VACILLATING BETWEEN AMNESTY AND NEW PLOTS, WAS RUMORED TO BE READY TO RETURN FROM EXILE. IN SOUTHERN REGION, ELECTIONS BROUGHT EX-REBELS AND FORMER EXILES LED BY JOSEPH LAGU INTO COMPLETE CONTROL OF REGIONAL GOVERNMENT, NEW SOUTHERN ADMINISTRATION GAVE APPEARANCE OF FRESH, VIGOROUS ATTENTION TO SERIOUS DEFICIENCIES OF REGION. NATIONAL ECONOMIC PROBLEMS, HEADED BY BALANCE OF PAYMENTS TROUBLE, DID NOT RECEIVE EXPECTED RELIEF FROM IMF AND ARAB COUNTRIES BECAUSE NIMEIRI CONTINUED TO HESITATE ON REFORMS, BUT INCREASING DIFFICULTIES, INCLUDING RECENT SERIOUS LABOR UNREST, MADE SOME ACTION INEVITABLE SOON. NIMEIRI'S POWER BASE IN MILITARY ESTABLISHMENT REMAINED SECURE. ON FOREIGN RELATIONS, SUDAN SOUGHT BETTER RELATIONS WITH LIBYA, RATHER SUCCESSFULLY AND WITH ETHIOPIA, WITHOUT MUCH SUCCESS. TIES WITH EGYPT REMAINED STRONG DESPTE DIVERGENCE OF OUTLOOK ON SHARED PROBLEMS SUCH AS LIBYA AND CHAD. NIMEIRI REMAINED SOLE SOURCE OF POLICY BUT HAS TOLERATED SO FAR PERSONAL RIVALRY BETWEEN FOREIGN MINISTER RASHID AL-TAHIR AND VICE PRESIDENT ABUL GASSIM. NIMEIRI CONTINUED SUDAN'S MODERATE, PRO-WESTERN STANCE ON MOST ISSUES. CONFIDENTIAL.

CONFIDENTIAL

PAGE 03 KHARTO 01564 01 OF 04 082356Z

RELATIONS WITH THE U.S. PROGRESSED SMOOTHLY, AIDED BY THE ARRIVAL OF THREE OF SIX URGENTLY NEEDED C-130S AND MOVEMENT IN AID PROGRAM.

I. DOMESTIC AFFAIRS

1. NATIONAL RECONCILIATION MAKE A LEAP FORWARD IN FEBRUARY WHEN NATIONAL AND SOUTHERN REGIONAL ELECTIONS WERE HELD UNDER MOST LIBERAL RULES SINCE NIMEIRI TOOK POWER IN 1969. PARTICIPATION IN ELECTIONS FOR NATIONAL PEOPLE'S ASSEMBLY WAS ENTHUSIASTICALLY JOINED BY POLITICAL OPPOSITION RETURNED FROM EXILE OR PRISON VIA AMNESTY ACT OF AUGUST 1977. SUDAN SOCIALIST UNION, SOLE LEGAL POLITICAL PARTY, SUPERVISED ELECTION PROCESS, APPROVED ALL CANDIDATES, MONITORED CAMPAIGN SPEECHES AND COUNTED VOTES. CANDIDATES WERE FORBIDDEN TO CITE POLITICAL, ETHNIC, SECTARIAN. TRIBAL OR OTHER DIVISIVE REFERENCES NOR COULD THEY MAKE PERSONAL REMARKS ABOUT OPPONENTS, CANDIDATES WERE RESTRICTED TO SELF-PRAISE AND TO SUPPORT FOR NIMEIRI'S MAY REVOLUTION, SIX-YEAR DEVELOPMENT PLAN AND NATIONAL UNITY. THESE GUIDE-LINES WERE FUTILE BECAUSE MOST CANDIDATES COULD CLARIFY THEIR POSITION WITHOUT VIOLATING LETTER OF LAW. MOSLEM

BROTHERHOOD, FOR EXAMPLE, QUOTED NIMEIRI ON NECESSITY FOR FUNDAMENTALIST ISLAM IN SUDAN. IN ADDITION, MANY CANDIDATES WERE FORMER POLITICIANS, WEALTHY OR SOCIALLY PROMINENT PEOPLE SUCH AS TRIBAL CHIEFS WITH EXISTING REPUTATIONS. IN SUM, ELECTION WAS PROBABLY MORE DEMOCRATIC THAN PLANNERS INTENDED. SUDANGOV TOLERATED THIS FREEDOM AND ELECTION WAS PEACEFUL AND ORDERLY.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 KHARTO 01564 02 OF 04 080935Z ACTION AF-10

INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 TRSE-00 OMB-01 EB-08 AID-05 /113 W

R 080654Z APR 78

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC 7026

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BANGUI

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY DJIBOUTI

AMEMBASSY JIDDA

AMEMBASSY KINSHASA

AMEMBASSY KUWAIT

AMEMBASSY LONDON

AMEMBASSY MOGADISCIO

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NDJAMENA

AMEMBASSY PARIS

AMEMBASSY SANA

AMEMBASSY TRIPOLI

USMISSION USUN NEW YORK

CINCEUR VAIHINGEN GER

DIA WASHDC

CONFIDENTIAL SECTION 2 OF 4 KHARTOUM 1564

CINCEUR FOR POLAD

2. NEWLY ELECTED NATIONAL ASSEMBLY, AMONG ITS MEMBERSHIP HAS STRONG ANTI-REGIME OPPOSITION INCLUDING SEVERAL MEMBERS

SENTENCED TO DEATH AT THIS TIME LAST YEAR. EXACT STRENGTH OF OPPOSITION PROBABLY VARIES FROM ISSUE TO ISSUE. CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KHARTO 01564 02 OF 04 080935Z

NIMEIRI USED PREROGATIVE OF 30 DIRECT APPOINTMENTS TO INSTALL LOYAL SSU VETERANS, INCLUDING FORMER SPEAKER, DEPUTY SPEAKER, COMMITTEE CHAIRMEN IN FORMER POSITIONS OF LEADERSHIP, THUS ALSO ENSURING HIMSELF WORKING MAJORITY ON MOST ISSUES. MEMBERS OF NEW ASSEMBLY HAVE ALREADY DEMONSTRATED WILLINGNESS PUBLICLY TO CRITICIZE STATE SECURITY ACT, LACK OF DEMOCRACY, INFLATION AND OTHER SENSITIVE ISSUES BUT IN GENERAL NEW ASSEMBLY IS NOT EXPECTED TO POSE REAL THREAT TO NIMEIRI LEADERSHIP.

3. ON RECONCILIATION AND NATIONAL UNITY, SADIQ AL-MAHDI AND OTHER RETURNED EXILES DISCOVERED THAT ACCESS TO NIMEIRI AND SUCCESSFUL PARTICIPATION IN ELECTION CAMPAIGN DID NOT BRING SHARE IN DECISION-MAKING OR TRUE INFLUENCE ON SUDAN GOVERNMENT THEY EXPECTED. HASSAN AL-TURABI, CHIEF OF MOSLEM BROTHERHOOD, SOLIDIFIED GRIP ON UNIVERSITY OF KHARTOUM AND PICKED UP PERHAS 30 SUPPORTERS IN ASSEMBLY BUT ACCEPTED RELATIVE WEAKNESS IN SUDANGOV WITH CYNICAL PATIENCE. SADIQ AL-MAHDI, ON OTHER HAND, WAS UPSET TO FIND NIMEIRI RETAINING WHIP HAND IN DISREGARD OF SADIQ'S SELF-IMAGE AS NATIONAL LEADER BY, FOR EXAMPLE, USING ONLY FOUR OF 27 PERSONS RECOMMENDED BY SADIQ FOR DIRECT APPOINTMENT TO ASSEMBLY. NIMEIRI MET PRIVATELY WITH SADIQ ON SEVERAL OCCASIONS TO SOOTHE RUFFLED FEATHERS. PRESENT WORKING ARRANGEMENT PERMITS NIMEIRI TO ENROLL SADIQ AS MEMBER OF SSU POLITBURO AND TO CLAIM SUCCESS FOR RECONCILIATION, WHILE SADIQ IN TURN WILL IGNORE SSU RESPONSIBILITIES AND SPEND HIS TIME FENCE-MENDING WITH MAHDIST SECT, WHICH REMAINS DIVIDED OVER WISDOM OF RECONCILIATION WITH NIMEIRI. HANDFUL OF RETURNEES HAVE REJECTED RECONCILIATION AND AMNESTY, PRESUMABLY ON PRINCIPLE. IN GENERAL, HOWEVER, SUDANGOV HAS BEEN SINCERE IN VOIDING CRIMINAL CHARGES, RESTORING PROPERTY TO SOME EXTENT, AND FORGETTING OLD QUARRELS. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KHARTO 01564 02 OF 04 080935Z

SHARIF HUSSEIN AL-HINDI, FORMER NATIONAL UNION PARTY (NUP) LEADER AND LAST OF PROMINENT HOLD-OUTS, VACILLATED BACK AND FORTH BETWEEN RECONCILIATION AND RENEWED SUBVERSION ATTEMPTS BUT IS NOW NEGOTIATING WITH NIMEIRI FOR RETURN TO SUDAN.

4. IN SOUTHERN REGION, EX-REBELS AND AMNESTIED POLITICIANS WON SWEEPING VICTORY TO ENLARGED REGIONAL ASSEMBLY AT

EXPENSE OF INCUMBENT GOVERNMENT OF ABEL ALIER. LANDSLIDE WAS BASED ON ACCUSATIONS THAT ABEL ALIER ADMINISTRATION WAS UNSUCCESSFUL IN IMPROVING SOUTH BECAUSE OF LACK OF INFLUENCE IN KHARTOUM AND LACK OF COMPETENCE. NEW SOUTHERN GOVERNMENT WAS FORMED UNDER GENERAL JOSEPH LAGU, FORMER COMMANDER OF REBEL ARMY WHO, SINCE PEACE IN 1972, COMMANDED SUDANESE FIRST DIVISION BASED IN SOUTH. LAGU RESIGNED FROM ARMY TO BECOME PRESIDENT OF HIGHER EXECUTIVE COUNCIL OF SOUTH, NOMINATED BY SSU PARTY CAUCUS AFTER NIMEIRI SENT VICE PRESIDENT ABUL GASSIN TO JUBA TO PERSUADE ABEL ALIER NOT TO RUN. NEW ADMINISTRATION OF LAGU'S STARTED WITH FLURRY OF ACTIVITY, CHANGING ALL DISTRICT COMMISSIONERS, RETIRING SENIOR POLICE AND PRISON OFFICERS, AND ESTABLISHING AGENCIES TO SOLVE CHRONIC SERVICE PROBLEMS OF REGION. NEW REGIME APPEARS TO BE MORE AGGRESSIVE ABOUT SOUTHERN DEVELOP-MENT, BUT EQUALLY INTENT ON WORKING WITHIN NATIONAL UNITY TO OBTAIN MAXIMUM DEVELOPMENT HELP FROM KHARTOUM. IN MEANTIME, ECONOMY AND GENERAL STANDARD OF LIVING IN SOUTHERN REGION APPEARED TO HAVE HIT BOTTOM AS CIVIL SERVICE PAYROLLS WERE MISSED IN JANUARY AND FEBRUARY AND JUBA WENT WITHOUT POWER. WATER AND PETROL THROUGH MARCH. KHARTOUM PRESS REPORTED ACTIONS BY REGIONAL AND NATIONAL GOVERNMENT TO CORRECT DEFICIENCIES.

5. ECONOMY, STILL MAJOR CONCERN OF SUDANGOV, CONTINUED TO SLIDE DOWNHILL. NEW YEAR BEGAN WITH RUMORS OF PROMISES OF IMMEDIATE HELP FROM IMF AND ARAB COUNTRIES FOR SERIOUS BALANCE OF PAYMENTS PROBLEMS AND CONCOMITANT LOCAL ECONOMIC WOES SUCH AS SHORTAGES AND INFLATION. EXPECTED IMF HELP CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KHARTO 01564 02 OF 04 080935Z

IS LINKED WITH REFORMS, ESPECIALLY EXTERNAL DEVALUATION OR ITS EQUIVALENT AND REDUCTION OF GOVERNMENT EXPENDITURES. WHATEVER CAUSE, IMF HAS NOT YET COME TO RESCUE AND ARAB COUNTRIES REPORTEDLY AWAIT IMF ACTION BEFORE MAKING CONTRIBUTIONS. DEVALUATION IS SENSITIVE POLITICAL ISSUE WHICH NIMEIRI FEARS, BUT IN LATE MARCH HE APPARENTLY BEGAN PREPARATORY MANEUVERS TO PREPARE PEOPLE FOR IT AND TO SHIELD HIS LEADERSHIP FROM CRITICISM. HE APPOINTED NEW MINISTER OF FINANCE IN MARCH AND RELINQUISHED PORTFOLIO HIMSELF. HE ALSO GRUMBLED TO AMBASSADOR ABOUT DIFFICULT TERMS OF IMF ASSISTANCE IN CONTEXT WHICH SUGGESTED HE IS GIVING SERIOUS THOUGHT TO COMPLIANCE.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 KHARTO 01564 080915Z ACTION AF-10

INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 TRSE-00 OMB-01 EB-08 AID-05 /113 W

-----056914 090022Z/61

R 080654Z APR 78

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC 7027

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BANGUI

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY DJIBOUTI

AMEMBASSY JIDDA

AMEMBASSY KINSHASA

AMEMBASSY KUWAIT

AMEMBASSY LONDON

AMEMBASSY MOGADISCIO

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NDJAMENA

AMEMBASSY PARIS

AMEMBASSY SANA

AMEMBASSY TRIPOLI

USMISSION USUN NEW YORK

CINCEUR VAIHINGEN GER

DIA WASHDC

CONFIDENTIAL KHARTOUM 1564 SECTION 3 OF 4

CINCEUR FOR POLAD

6. REDUCTION OF GOVERNMENT EXPENDITURE IS EQUALLY HARD TO ACCEPT AS LABOR UNREST BEGAN TO SURFACE IN LATE FEBRUARY AND EARLY MARCH. TRADE AND PROFESSIONAL UNIONS SPOKE OF STRIKE ACTION TO OBTAIN HIGHER WAGES AND URGENT NEGOTIATIONS CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KHARTO 01564 080915Z

WERE CHAIRED BY VICE PRESIDENT ABUL GASSIM. THREATENED DOCTORS STRIKE ON MARCH 14 AND TEACHERS STRIKE SOMEWHAT LATER NEVER OCCURRED, BUT TECHNICIANS BEGAN SLOW-DOWN WORK-TO-RULES STRIKE ON APRIL 1. ABUL GASSIM IN LENGTHY MEETING ATTENDED BY SENIOR OFFICIALS FROM GOVERNMENT, SSU, AND IMPORTANT UNIONS, ESTABLISHED BROAD COMMITTEE TO

STUDY WAGE AND CLASSIFICATION NEEDS, AND MEANWHILE ORDERED TECHNICIANS BACK TO WORK ON GROUNDS THAT STRIKES WERE ILLEGAL UNDER MAY REVOLUTION, UNIONS HAD NOT EXHAUSTED OTHER REMEDIES, AND SUDANGOV WOULD NOT NEGOTIATE WITH STRIKERS ANYWAY. END OF REPORTING PERIOD THUS FOUND SUDAN IN PERIOD OF UNCERTAINTY AND LABOR UNREST, INCLUDING REPORTS OF POLICE VIOLENCE AGAINST RAILROAD WORKERS IN ATBARA, IMMINENT ADDITIONAL STRIKES AND RUMORED CASES OF INDUSTRIAL SABOTAGE. LABOR STRIKE WAS MOST DRAMATIC MANIFESTATION OF WIDESPREAD, DEEPLY FELT CONCERN OVER DETERIORATING ECONOMIC SITUATION.

7. MILITARY ESTABLISHMENT, NIMEIRI'S SOLE AND STURDY POWER BASE, SPENT QUIET FIRST QUARTER DIGESTING ARRIVAL OF THREE C-130S FROM USA WITH THREE MORE DUE BEFORE JUNE, SENDING OFFICERS FOR TRAINING, AND CONTEMPLATING FUTURE ACQUISITION OF SQUADRON OF F-5S. SUDANESE TALKS WITH SAUDI ARABIA ON FINANCING THESE AND OTHER PURCHASES CONTINUED. SUDAN INDULGED IN WINDOWSHOPPING FOR OTHER ARMS, BASED MOSTLY ON NEEDS DISCUSSED IN U.S. SURVEY REPORT OF LAST AUGUST, BUT NO MAJOR COMMITMENTS WERE MADE. PURCHASE OF FRENCH MIRAGES REMAINED JUST RUMOR BUT HIGH LEVEL SOURCES ACCEPTED IT. REPORTS OF ANY DISSENSION WITH MILITARY RANKS WERE MUTED, ALTHOUGH IN FEB. TWO OFFICERS WERE HELD BRIEFLY FOR QUESTIONING ABOUT SUBVERSION AND THEN RELEASED. ON MARCH 14 AMBASSADOR GAVE WELL-RECEIVED LECTURE AT COMMAND AND STAFF SCHOOL TO AUDIENCE INCLUDING DEPUTY CHIEF OF STAFF. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KHARTO 01564 080915Z

II. FOREIGN RELATIONS

- 7. SUDAN SUCEEDED IN REDUCING TENSION WITH LIBYA AND DIPLOMATIC RELATIONS HAVE BEEN RE-ESTABLISHED ALTHOUGH FORMALITIES ARE NOT COMPLETE. RAPPROCHEMENT WAS ACHIEVED WITHOUT HELP FROM EGYPT WHICH LOOKED ASKANCE AT SUDDEN FRIENDLINESS WITH QADDAFI. SUDAN IS MOTIVATED BY NEED TO OBTAIN RETURN FROM LIBYA OF 3,000 ARMED ANSAR, PARAMILITARY BRANCH OF MAHDIST SECT WHO ARE SUBVERSION THREAT AS LONG AS THEY REMAIN ACROSS BORDER. SADIQ AL-MAHDI CLAIMED TO HAVE NEGOTIATED RETURN OF ANSAR IN EARLY 1978, BUT APPARENTLY QADDAFI IS WAITING UNTIL SUDAN-LIBYA RELATIONS ARE SUFFICIENTLY FRIENDLY BEFORE RELEASING ANSAR.
- 8. IN PURSUIT OF BETTER RELATIONS WITH LIBYA, AND WITH APPROVAL OF DESPERATE MALLOUM GOVERNMENT, VICE PRESIDENT ABUL GASSIM CHAIRED CONFERENCE AT SEBHA IN LIBYA OF REPRESENTATIVES FROM CHAD GOVERNMENT, PRO-LIBYAN REBELS, LIBYA, NIGER AND SUDAN. AGREEMENT REACHED MARCH 28 SEEMED ON FACE TO GIVE REBELS EVERTHING QADDAFI WANTED THEM TO HAVE,

ALTHOUGH CHAD GOVERNMENT LATER FOUND DIFFERENT INTERPRETATION.

9. EGYPT WAS EXCLUDED FROM CHADIAN NEGOTIATIONS AND FROM SETTLEMENT. BETTER RELATIONS WITH LIBYA WAS CRITICIZED BY SOME IN KHARTOUM AS TILT AWAY FROM EGYPT, WITH FOREIGN MINISTER RASHID AL-TAHIR AS MOST IMPORTANT SPOKESMAN FOR PRO-EGYPTIAN FACTION IN SUDAN. EGYPT AND SUDAN CONTINUED TO PROFESS DESIRE FOR INTEGRATION OF NILE VALLEY COUNTRIES INSOFAR AS FEASIBLE, ESPECIALLY BORDER AREAS WHERE TWO COUNTRIES BLEND ADMINISTRATIVELY ALREADY. NIMEIRI REMAINED STEADFAST IN SUPPORT OF SADAT'S MIDDLE EAST POLICIES. RASHID AL-TAHIR HELPED ARRANGE ARAB LEAGUE UNITY COMMITTEE CHAIRED BY NIMEIRI TO RESLOVE QUARRELING WHICH AROSE AFTER START OF SADAT-BEGIN NEGOTIATIONS. CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KHARTO 01564 080915Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 KHARTO 01564 04 OF 04 090242Z ACTION AF-10

INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 CIAE-00 PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 TRSE-00 OMB-01 EB-08 AID-05 /113 W

R 080654Z APR 78

FM AMEMBASSY KHARTOUM

TO SECSTATE WASHDC 7028

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BANGUI

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY DJIBOUTI

AMEMBASSY JIDDA

AMEMBASSY KINSHASA

AMEMBASSY KUWAIT

AMEMBASSY LONDON

AMEMBASSY MOGADISCIO

AMEMBASSY MOSCOW

AMEMBASSY NAIROBI

AMEMBASSY NDJAMENA
AMEMBASSY PARIS
AMEMBASSY SANA
AMEMBASSY TRIPOLI
USMISSION USUN NEW YORK
CINCEUR VAIHINGEN GER
DIA WASHDC

CONFIDENTIAL SECTION 4 OF 4 KHARTOUM 1564

CINCEUR FOR POLAD

10. ETHIOPIA REMAINED ELUSIVE, PAYING LIP SERVICE TO
OAU MEDIATION COMMITTEE RECOMMENDATIONS AND RE-OPENING AIR
LINKS TO KHARTOUM, BUT RETAINING CONTROL OF SEVERAL
THOUSAND ANSAR IN ETHIOPIA AND STONEWALLING SUDANESE
CONFIDENTIAL

CONFIDENTIAL.

PAGE 02 KHARTO 01564 04 OF 04 090242Z

DEMANDS FOR PEACEFUL SETTLEMENT IN ERITREA. SUDAN SUSPECTED MALICIOUS ROLE OF SOVIETS IN ETHIOPIAN INTRANSIGENCE BECAUSE OUSTER OF USSR FROM HORN IS PRINCIPAL SUDANESE OBJECTIVE. SUDAN ALSO IGNORED OAU MEDIATION RECOMMENDATIONS BY CONTINUING ANTI-ETHIOPIAN BROADCASTS BY ERITREA GROUPS, ALTHOUGH EXTENT OF BROADCASTS FLUCTUATED IN RESPONSE TO SUDANESE CONCERNS ABOUT ERITREAN GROUPS IN COUNTRY. PERSISTENT ATTEMPTS BY SUDAN TO UNIFY VARIOUS ERITREAN LIBERATION FRONTS, SPECIFICALLY ELF AND EPLF, CONTINUED TO MEET WITH FAILURE WHICH DID NOT DETER SUDANGOV FROM ANNOUNCING NEW AGREEMENTS. SUDAN AND ETHIOPIA AT MOMENT BOTH CLAIM TO BE WILLING TO COMPROMISE TO ACHIEVE BETTER RELATIONS BUT SUSPICIONS AND DOUBTS EXIST ON BOTH SIDES.

11. RASHID AL-TAHIR'S EFFORTS AT CAIRO AS PRESIDENT OF ARAB LEAGUE COUNCIL FOCUSED ON POSSIBLE ARAB SUMMIT AT KHARTOUM BEFORE JULY. RASHID'S DIPLOMATIC ENDEAVORS WERE MATCHED BY ABUL GASSIM WHO HANDLED LIBYAN, CHAD AND, HE HOPES, ETHIOPIAN AFFAIRS. FOREIGN POLICY LEADERSHIP RIVALRY WAS TOLERATED BY NIMEIRI, HOWEVER, SUDAN REMAINED MODERATE AND GENERALLY PRO-WESTERN ON MOST INTERNATIONAL ISSUES, AND FOREIGN POLICY CONTINUED TO BE FUELED BY DOMESTIC CONSIDERATIONS. FOREMOST AMONG THESE DOMESTIC CONSIDERATIONS IS DEVELOPMENT, BUT NATIONAL UNITY AND SECURITY ARE MIXED IN. PEACEFUL SETTLEMENTS ARE PREFERRED. SUDAN'S "NICE GUY" STANCE ON MOST ISSUES IS BASED ALSO IN PART ON NIMEIRI'S DESIRE TO BE ACCEPTABLE AND USEFUL OAU PRESIDENT STARTING WITH SUMMIT MEETING IN KHARTOUM IN JULY.

III. U.S.- SUDAN RELATIONS

12. RELATIONS BETWEEN USG AND SUDANGOV CONTINUED CORDIAL CONFIDENTIAL

CONFIDENTIAL

PAGE 03 KHARTO 01564 04 OF 04 090242Z

AND COOPERATIVE. NIMEIRI CONTINUED TO OFFER READY ACCESS TO AMBASSADOR UPON REQUEST AND IN ADDITION RECEIVED IMPORTANT VISITORS. NIMEIRI TOOK STRONG PERSONAL INTEREST IN SCHEDULING AND MEETING WITH LARGE GROUP OF AMERICAN BUSINESSMEN WHO VISITED SUDAN FOR SEVERAL DAYS IN LATE FEBRUARY AS MEMBERS SUDAN-AMERICAN BUSINESS COUNCIL. BOTH SIDES WERE FAVORABLY IMPRESSED BY ATTITUDES AND INTERESTS OF OTHER, ARRIVAL OF FIRST THREE C-130S AND INCREASING CLOSE WORKING RELATIONS OCCASIONED BY COMPLEXITIES OF MILITARY SALES GAVE IMPRESSION OF GROWING UNDERSTANDING AND FRIENDLINESS. ALL SIDES WERE PLEASED THAT C-130S WERE PUT TO USE FERRYING DESPERATELY NEEDED FUEL AND GRAIN TO SOUTHERN REGION AND FOR OTHER DEVELOPMENT RELATED PURPOSES. ALTHOUGH SALE OF F-5ES PROGRESSING SMOOTHLY THROUGH BUREAUCRATIC PROCESS WITH LONG DISTANCE TO GO BEFORE ACTUAL ARRIVAL, U.S. ALREADY GETTING FAVORABLE CREDIT FOR EAGERLY AWAITED SQUADRON. SUDANESE HAVE RAISED POSSIBILITY OF OTHER ACQUISITIONS OF MILITARY EQUIPMENT FROM U.S. BUT SEEM TO ACCEPT OUR RELUCTANCE TO GO MUCH BEYOND F-5ES AND ASSOCIATED RADAR FOR THIS TYPE OF ASSISTANCE. MEANWHILE, FORWARD MOVEMENT IN AID PROGRAM CONTINUED WITH FIRST NEW PROGRAM IN FIELD, AT ABYEI, BEGUN DURING QUARTER. BERGUS

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED Concepts: POLITICAL SUMMARIES

Control Number: n/a Copy: SINGLE Draft Date: 08 apr 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978KHARTO01564
Document Source: CORE

Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS

Errors: N/A **Expiration:**

Film Number: D780158-0260

Format: TEL From: KHARTOUM Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t19780478/aaaacocu.tel

Line Count: 524 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 16b3aab3-c288-dd11-92da-001cc4696bcc

Office: ACTION AF

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 10
Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 78 KHARTOUM 298

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 18 apr 2005 Review Event: Review Exemptions: n/a **Review Media Identifier:**

Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3030700 Secure: OPEN Status: NATIVE

Subject: SITUATION IN SUDAN - JAN-MARCH 1978 CONFIDENTIAL CONFIDENTIAL

TAGS: PGOV, PINT, PEPR, EFIN, SU

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/16b3aab3-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014